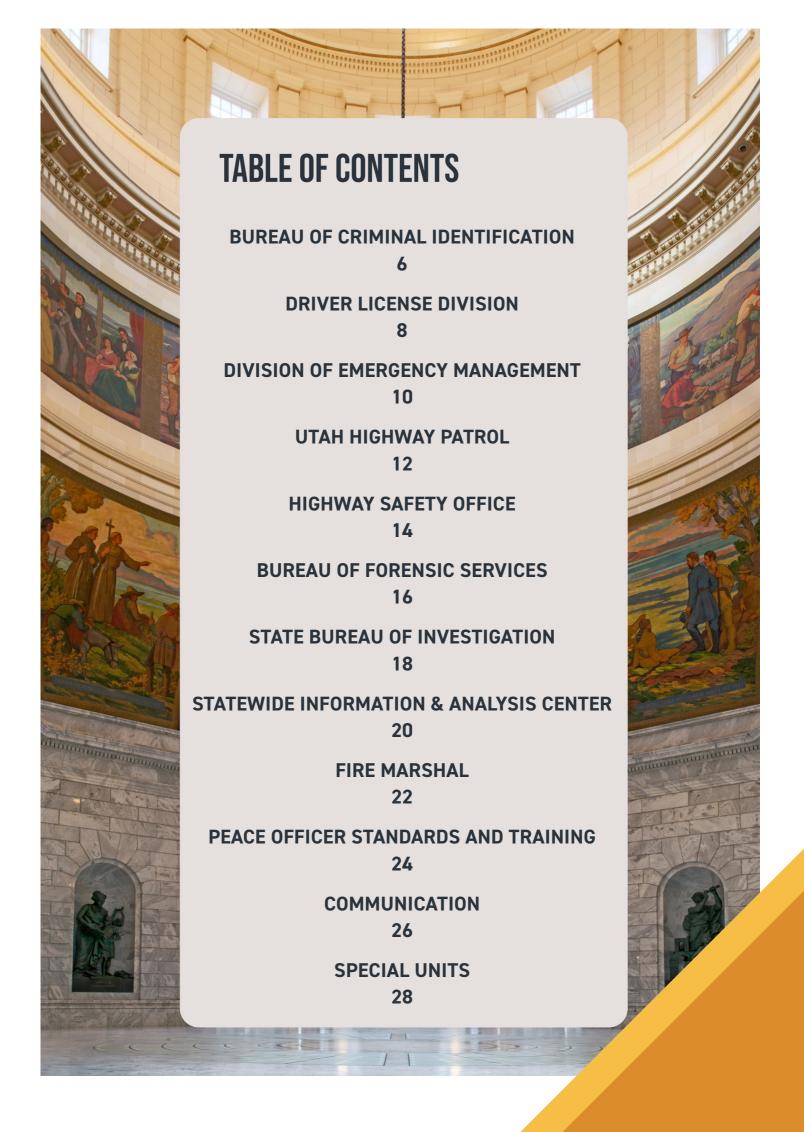
2022
UTAH DEPARTMENT OF PUBLIC SAFETY

# ANNUAL REPORT







# MESSAGE FROM THE COMMISSIONER



It's an honor to showcase the remarkable job done by our department this past year. The increased intensity of work our public servants face has brought a new level of professionalism in which our department engages daily. More than 1,600 employees, of which over 600 are sworn state law enforcement officers, dedicate their work towards one unified goal: Keeping Utah Safe. Although this report highlights the accomplishments of 2022, the Department of Public Safety will continue its efforts to protect the livelihood and quality of life for the citizens of Utah.

**JESS L. ANDERSON** 

## **DPS ADMINISTRATION**



## JESS L. ANDERSON

Commissioner

Jess L. Anderson was appointed Utah's Commissioner of Public Safety in August 2018. Commissioner Anderson is responsible for all 11 divisions and special units of DPS. He's served as the Incident Commander of the COVID-19 Pandemic Unified Command for the State of Utah. Additionally, he continues to serve as the Governor's Homeland Security Advisor and co-chairs the Cyber-Security Task Force. Commissioner Anderson has over 22 years of experience with public service at DPS. He graduated from Weber State University with a Master's degree in Criminal Justice. His undergraduate work was completed at Ashford University, where he studied Criminal and Social Justice. He's also a graduate of the FBI National Academy, FBI Command College, Northwestern Police Staff and Command, and IACP Leadership in Police Organizations.



JIMMY HIGGS

**Deputy Commissioner** 

With more than 25 years of public safety experience, Jimmy Higgs has served in various capacities, including Utah Highway Patrol Trooper, Executive Protection Detail, and Executive Officer to the Commissioner. He was appointed Deputy Commissioner in October 2018 to oversee the State Bureau of Investigation, State Crime Lab, and Statewide Information and Analysis Center.



MICHAEL RAPICH

**Deputy Commissioner** 

Colonel Rapich has served the Department of Public Safety for over 30 years. He oversees the Utah Highway Patrol, Division of Emergency Management, and the Public Safety Communications Bureau. Colonel Rapich has over 18 years of leadership experience and is a graduate of Brigham Young University with a Master of Public Administration, as well as a Bachelor of Criminal Justice from Columbia College.



KRISTY RIGBY

**Deputy Commissioner** 

Kristy Rigby has been with DPS for more than 28 years. During her time at the Highway Safety Office she developed innovative and effective programs to save lives on our roadways. While serving as Director for the Office, she was asked to accept the position of Deputy Commissioner in October 2018 and currently oversees the Highway Safety Office, Driver License Division, and Bureau of Criminal Identification.

# BUREAU OF CRIMINAL IDENTIFICATION (BCI)

Bureau Director: Captain Greg Willmore



## SUPERIOR SUPPORT SERVICE

This year BCI assisted nearly 30,000 walkin customers. January 2023, BCI relocated its offices to the Taylorsville State Office Building.



The Bureau of Criminal Identification (BCI) is one of DPS's largest public-facing divisions. In 2022 the Bureau receipted over 97,000 transactions for services, answered 16,000 phone calls, processed 92,000 pieces of mail, and performed over 18,000 personal records checks.



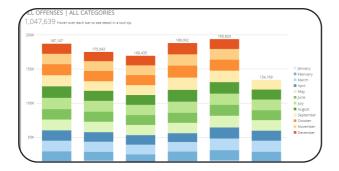
When a person purchases a firearm from a Federal Firearms Licensee (FFL), the Brady Section at BCI is contacted and performs a background check on the purchaser. The FFL is then informed whether or not to proceed with the sale. The Brady Section performs the same type of background check for law enforcement agencies releasing firearms back to owners. In 2022, BCI performed over 100,000 of these background checks, with 1,217 ending in denial; keeping a gun away from someone who shouldn't legally posess one.



In 2022 BCI transitioned to a new digital system for the Concealed Firearm Permit Instructor renewal process. The new system features improved accessibility and functionality while being more cost-effective.



BCI is responsible for processing Concealed Firearm Permits in Utah. As of December 5, 2022, there are 711,446 total valid permits issued in the state. This past year saw more than 40,000 new permits issued and over 69,000 renewed.



## CRIME DATA DASHBOARD

For years, law enforcement agencies have submitted monthly crime statistics to BCI for publication in the annual Crime In Utah Report. This report has traditionally been released months after the end of the reporting year.

This year BCI debuted a new way to visualize crime data in Utah with a new digital dashboard that displays the past five years of crime data available.

This new interactive tool allows the public to view and sort data by jurisdiction or law enforcement agency to compare trends happening across Utah.

Data on domestic violence, hate crimes, and law enforcement officers killed or assaulted is also available. Data for most categories will be available on a rolling 5-year schedule and will be updated monthly.

"We are constantly looking for ways to be more transparent," said Commissioner Jess Anderson. "Transparency builds trust. This type of easy access to nearly real-time data will help anyone to better understand crime trends in their communities."

The Crime In Utah Dashboard is available at bci.utah.gov.



## **EXPUNGEMENTS**

In 2019, Utah lawmakers unanimously passed Utah's Clean Slate law, which automatically clears old and minor criminal records of individuals who have remained crime-free for a set period of time. Utah was the second state to pass such a law. In February of this year, Utah officially began automatic expungements.

The court programmatically determines a person's eligibility for expungement of certain criminal incidents without the person having to apply at BCI or petition the court. As of December 5, 2022, 194,904 auto expungement orders have been received, 53,164 orders have been processed, with approximately 141,718 orders waiting in the queue for manual review at BCI.

## **BIPARTISAN SAFER COMMUNITIES ACT**

In June of 2022, the U.S. Congress passed the Bipartisan Safer Communities Act to protect America's children, keep our schools safe, and reduce the threat of violence across our country.

Following the bill's passage, BCI began working with the Administrative Office of the Courts (AOC) and the FBI to ensure juvenile mental adjudications will be transmitted for review in determining whether a person is restricted from purchasing a firearm. BCI also modified the review and research processes to implement new dating relationship domestic violence restrictions for determining whether a person is restricted from purchasing a firearm.

# DRIVER LICENSE DIVISION (DLD)

**Division Director:** Chris Caras

## **OUTREACH**

- In June 2022, the South Valley
   office offered a site tour to Driver
   License Administrators from
   jurisdictions across North America.
   DLD administrators provided insight
   into our state's inner workings and
   demonstrated the successful rollout of
   the Utah appointment system.
- The Division's Motorcycle Safety
   Program visited community events
   across Utah, providing safety
   information and promoting the
   Motorcycle Safety Foundation (MSF)
   training. The MSF program teaches
   new and experienced motorcycle
   riders critical riding skills.
- DLD hosted a regional conference for the American Association of Motor Vehicle Administrators (AAMVA) in Provo. AAMVA strives to develop model programs in motor vehicle administration, police traffic services, and highway safety. The conference was a terrific opportunity for attendees to discuss today's relevant motor vehicle, licensing, and law enforcement-related issues.
- The Driver License Division met with the American Immigration Lawyers Association (AILA). AILA and the DLD work together to provide, those who are in the United States on an approved immigration status, clear and correct information to obtain a limited term driver license or identification card. DLD continually communicate with AILA regarding ongoing changes, new processes, or immigration status extensions.



## **TRAINING**

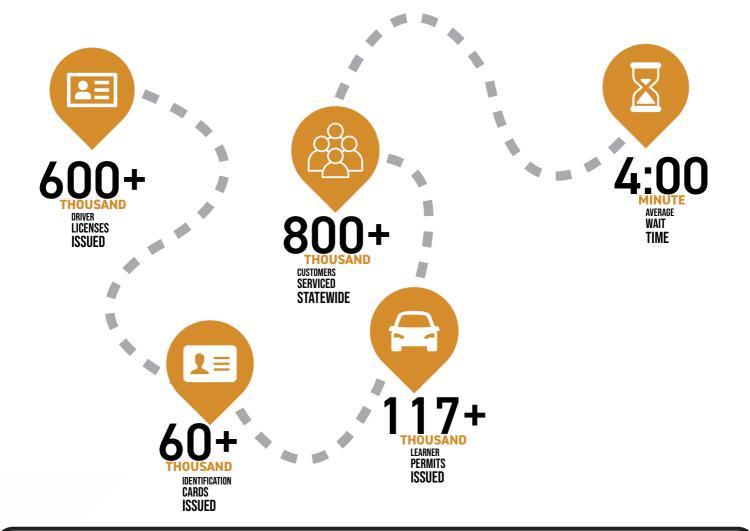
The Commercial Driver License (CDL) program provides several multi-day training classes to division examiners and private companies. Attendees receive training certification and recertification.

In addition, our Third-Party Testing Program Coordinators conducted in-service training to refresh testing skills and knowledge for both state examiners and private providers. Training ensures that examiners have the tools to test a driver's ability to operate a motor vehicle.

## **DLD DIGITAL CHAT**

Did you know you can chat digitally with a DLD representative? Phone calls continue to be the choice for most customers, with the division receiving almost 300,000 calls per year. But a growing number are turning to the division's digital chat service.

This year, the division answered 98.9% of the more than 40,000 chats received. And although chats take longer, the growing number of chats received each month shows this is a preferable choice for many customers.



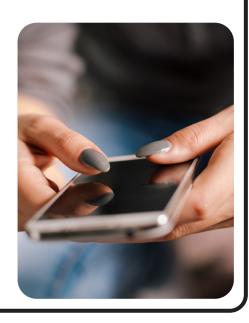
## STATEWIDE SUPERIOR SERVICE

DLD is one of the largest operations under the DPS banner, in both manpower and physical footprints. DLD employs hundreds of staff from dozens of locations statewide. The Records and Administrative Services Bureau continues to utilize teleworking successfully, with an outstanding 95% of its employees participating throughout the state.

Statewide on average, the time required to complete a customer's service is five minutes and forty-five seconds. Considering close to a million customers were served in field offices in 2022, this represents DLD's ongoing commitment to providing exemplary service to the people of Utah.







## **DIVISION OF EMERGENCY** MANAGEMENT (DEM)

**Division Director:** Kris Hamlet

## **COMMUNITY OUTREACH**

DEM conducted two major conferences that helped grow our state's team of emergency managers.

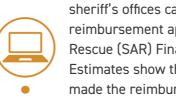
In September, DEM helped the Public Information Officer Association conduct its annual conference in St. George. More than 200 PIOs attended with presenters from around Utah and across the country.

November saw DEM conduct the **Utah Emergency Management** Conference in Davis County. Hundreds of emergency managers, first responders, city and county officials, and federal partners attended to share knowledge and expertise in emergency management.

The Training and Exercise section (T&E) conducted four National **Emergency Management Academy** courses, with exceptional reviews. These courses had over 135 participants resulting in 16 graduates.



## **DIGITAL INNOVATIONS**



DEM created an all-digital workflow where local sheriff's offices can prepare, sign, and submit reimbursement applications for the Search and Rescue (SAR) Financial Assistance Program. Estimates show this new all-digital workflow made the reimbursement application process 70% more efficient while reducing the time to process applications by 50%.



The Mitigation and Recovery Section (M&R) transitioned to a web-based project and task management system, increasing efficiency in tracking the many grants and projects they manage. Additionally, M&R is providing communities with digital resources for identifying, reporting, and tracking damages in a disaster, all in a single online location.



The Planning Section incorporated a virtual whiteboard and web-based diagramming into their workflow to create visuals for various projects. Additionally, a transition to a cloud-based shared drive for section work simplified collaboration and improved the continuity of work.



The Be Ready Utah section (BRU) incorporated an automated service request system into its new website. That system standardizes information needed to provide the services requested. This greatly simplified the process in several aspects. Since implementation, the output of emergency preparedness information has increased significantly.

DEM began a project to acquire a new emergency response coordination program. It allows emergency management stakeholders in Utah to be hosted, share information, and request resources in the same critical incident management system. Deployment is planned for early 2023.



## **EMERGENCY PREPAREDNESS**

DEM's Be Ready Utah (BRU) program partnered with KSL Radio for public awareness campaigns, April to September, resulting in a total of more than 6.6 million total impressions. The campaign increased public knowledge of protective actions and emergency preparedness steps. Through this effort DEM and BRU are becoming widely recognized as the official source for emergency management and preparedness information.









## **GRANT AWARDS**

Through DEM efforts, in August, FEMA announced that Utah received three significant grant awards, totaling more than \$100 million, for earthquake and drought mitigation projects.

- Provo City received \$51 million to increase groundwater supply.
- Salt Lake City received \$36 million to upgrade and retrofit water treatment facilities.
- Weber Basin Water Conservancy
   District received \$21 million to install
   a pipeline, adding redundancy to its
   delivery system.

Additionally, the DEM Finance Section facilitated approximately \$200 million in federal payments to state, local, tribal and nonprofit partners for preparedness, mitigation, and recovery efforts.

## **COMMUNITY SUPPORT**

Following a significant flash flood in Moab on August 20, DEM Community Support Liaison Officers (LNOs) and the Mitigation & Recovery team (M&R) worked alongside local officials to respond to what may be a 100-year flood. The LNOs and M&R section assisted with the preliminary damage assessments and, based on the more than \$4.6 million in estimated damages, Governor Spencer Cox submitted a presidential disaster declaration request, with support from DEM.

# UTAH HIGHWAY PATROL (UHP)

Superintendant: Colonel Michael Rapich

## BY THE NUMBERS

Vehicle Stops: 214,481

Crashes Investigated: 15,972

DUI Contacts: 2,858

## CRIMINAL INTERDICTION

Marijuana: 3,194 lbs

Methamphetamine: 830 lbs

Cocaine: 265 lbs

Heroin: 52 lbs

Fentanyl: 14 lbs & 617,125 pills

Firearms: 79

Statistics from January 1, 2022 - December 1, 2022

## **EXCESSIVE SPEEDING**

On May 4, 2022, the speed amendment to the reckless driving statute took effect, making a person guilty of reckless driving who operates a vehicle in willful or wanton disregard for the safety of persons or property. "Willful and wanton" now includes traveling on a highway at a speed of 105 miles per hour or greater; or committing three or more traffic violations. A person who violates Subsection (1) is guilty of a class B misdemeanor. As of December 1, 2022, UHP has issued 5,095 citations for speed in excess of 100 MPH. From May 4 through December 1, 2022, there have been 1,549 100 mph+ citations and 744 citations for reckless driving.



## **MOTOR SQUAD**

The UHP Motor Squad is made up of 21 Troopers and 1 Sergeant. The skilled instructors have attracted training interest from most of the motor units around the state and several from out of state as well. In 2022, the motor squad participated in 45 events and rides around the state. They also conducted 15 formal enforcement blitzes, which reached every field section of the Utah Highway Patrol. Motor Troopers worked hard to surpass an enforcement goal of 10,000 Motor Traffic Stops during the 2022 season. These troopers far exceeded their goal and conducted 12,384 Motor Traffic Stops during 2022 (YTD), setting a new season record and reducing crashes and fatalities on Utah's roadways.



## RECORD DRUG BUST

On July 26, 2022, a trooper stopped a vehicle for a window tint violation. During the course of the traffic stop, criminal activity was suspected. K9 Leo was deployed around the vehicle on an exterior narcotic sniff. An alert to the odor of narcotics was observed from Leo, and when asked about drugs inside the vehicle, the driver admitted to possessing illegal marijuana products.

A probable cause search of the vehicle yielded 175 lbs of methamphetamine, 5 kilograms of fentanyl pills, 3 kilograms of cocaine, and personal use marijuana products, making it one of the most significant busts in state history.

## REMARKABLE RECRUITMENT

In 2022, UHP hired 58 new Troopers, sending new recruits to almost every section of the state. Salt Lake County added the most, with 17. Weber/Morgan Counties and the Heber area each added 7. Utah County and the Farmington area each saw 6 new recruits added to the ranks.

The 58 new Troopers added shattered previous recruitment records and nearly doubled the previous year's results (34). UHP credits the large boost in new hires to recent pay and benefit increases provided by state lawmakers during last year's legislative session. UHP's recruitment efforts will look to build on the success of 2022.

## 24/7 SOBRIETY PROGRAM

Since the inception of the pilot program in Davis County in 2019, 377 individuals have participated in the program with over 75,000 alcohol tests given. During that time, the program has maintained a 99.6% compliance rate in daily testing. Currently there are 167 participants statewide utilizing 100 Continual Alcohol Monitoring (CAM) bracelets for remote alcohol testing. The program is becoming financially solvent, currently generating over \$180,000 annually. With the addition of more counties and participants, it is expected to be completely self-funded within the next year.

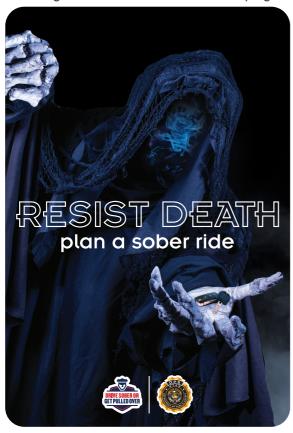
Statewide program implementation is moving forward with the following 10 counties fully operational and accepting individuals: Cache, Weber, Davis, Utah, Summit, Sevier, Grand, San Juan, Kane and Washington. Five other counties have given verbal commitments and are making progress towards implementation: Tooele, Wasatch, Uintah, Beaver and Iron.

## HIGHWAY SAFETY OFFICE (HSO)

**Division Director:** Carrie Silcox

## **CREATIVE CAMPAIGNS**

The HSO continued to seek creative ways to reach high-risk drivers who drive impaired or don't buckle up. To do this, the HSO chose an unlikely ally in The Grim Reaper. As the new traffic safety advocate, he urges drivers to "defy death" by making the right choice to always buckle up and drive sober. HSO garnered local and regional ad awards for these campaigns.





## SEATBELT SUCCESS

Seatbelt usage rates resumed an increasing trend in 2022. The usage rate of 91.8% is the highest year on record. Occupants of SUVs and cars showed the most significant increase, while truck occupants continued to show the lowest seatbelt usage rate. The most significant increases in usage were seen in Uintah, Sanpete, and Tooele Counties, while the most significant decrease was in Millard County.

## **COMMUNITY OUTREACH**

The Highway Safety Office's community outreach teams educate the public at safety fairs, schools, multicultural events, and in refugee communities. Highlights include distributing close to 500 car seats through organizations that work with the multicultural community, serve low-income clients, and organizations that employ certified CPS technicians. Several bike safety rodeos throughout the Wasatch Front gave hundreds of kids access to new helmets and education about how to be a safe rider or pedestrian. The HSO Spanish-speaking staff attended a safety fair at a predominantly Spanish-speaking elementary school to visit with kids and parents and share safety messages.

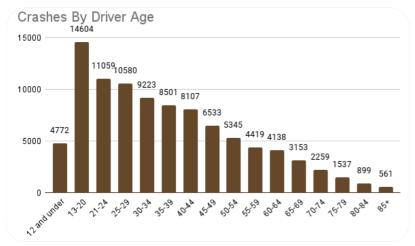
## CRASH REDUCTION PROJECT

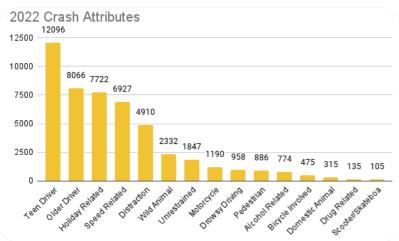
In 2022 the HSO undertook a new project to reduce roadway crashes statewide. The group reached out on a grassroots level to local communities to learn more about specific traffic safety issues facing law enforcement and residents. A video series, paid social media, sports marketing, bar media, and targeted content specifically for rural areas or Spanish speakers allowed the HSO to educate various demographics about common deadly driving behaviors.



## DIGITAL MAKEOVER FOR CRASH DATA

The quality and quantity of crash data are always increasing at Highway Safety. Drug and alcohol-related crash and fatality data can be particularly complicated. The HSO simplified the process by making its Numetric Drug and Alcohol-related workbooks more consistent. Introduction pages highlight the most requested data and include disclaimers describing what metrics this data includes. The public data workbooks help users visualize a combination of crash reports, toxicology reporting within fatalities, drug/alcohol poly use data, citation events, and EMS data, all to show the specific factors that affect crashes here in Utah.







\*AS OF DECEMBER 14, 2022

TOTAL CRASH COUNT 57,162 TOTAL PROPERTY DAMAGE ONLY CRASH COUNT: 40,536

TOTAL FATAL CRASH COUNT: 289 TOTAL INJURY CRASH COUNT: 16,337

## BUREAU OF FORENSIC SERVICES

**Division Director:** Amy Lightfoot

## DIGITAL BALLISTIC DATABASE

The crime lab continues to work with federal partners at the Department of Alcohol, Tobacco & Firearms (ATF) in providing timely investigative information on gun crimes to federal, state, and local law enforcement agencies within the state through the NIBIN Program. NIBIN technology is an automated way to screen ballistic evidence for potential associations. Fired cartridge cases from crime scenes and test-fired cartridge cases from recovered firearms are imaged and entered into the NIBIN system. Within a matter of hours, the images are correlated against a national database, and a list of potential matches is ready for review by a trained analyst. If a possible match is found, a lead is issued, which could indicate that the same weapon was used in two or more crimes. During the last fiscal year, the crime lab entered over 2,600 items of evidence into NIBIN, and the ATF and crime lab issued 206 leads during that same time period. The program relies on close coordination between law enforcement agencies, the crime lab, Statewide Information & Analysis Center, ATF, and prosecutorial entities to help remove violent offenders from the community.

## **DNA ANALYSIS**

The Biology Section of the Crime Lab continues to positively impact public safety by expanding services and providing timely serology and DNA analysis. Serological analysis is now being performed in the crime lab's southern satellite location. The lab is on track to add DNA analysis to the list of services available in the southern laboratory during 2023. In 2022, the biology section issued over 1,600 reports to law enforcement agencies statewide. Additionally, during fiscal year 2022, the crime lab completed DNA analysis on over 1,200 sexual assault kits with a median turnaround of 33 days.

## CRIME SCENE RESPONSE TEAM

The crime lab provides expert crime scene response assistance on major crimes to any law enforcement agency within the state. The lab is passionate about providing these services to help ensure the successful prosecution of those responsible for the crime. During 2022, the lab assisted 19 agencies in nine different counties on 32 violent crime

## **LATENT PRINTS**

The crime lab's latent print section has assisted the Medical Examiner's Office in 110 cases involving the identification of deceased persons. This provides information to investigators and answers to families. Additionally, the latent print section has issued over 500 forensic reports to law enforcement agencies statewide.



# STATE BUREAU OF INVESTIGATION (SBI)

**Chief of Investigations:** Tyler Kotter **Director:** Captain Troy Denney

## NARCOTICS INVESTIGATIONS

- Agents became aware of a group distributing large amounts of marijuana from a warehouse in Salt Lake City. Agents investigated the group for weeks utilizing various investigative tactics, and ultimately obtained a search warrant for the warehouse. Major quantities of marijuana and marijuana products were seized. Multiple arrests came from this case.
- During a long-term investigation into a Mexican DTO operating in the Salt Lake Valley, agents identified multiple co-conspirators within the organization. During warrant executions, sizeable amounts of illicit drugs and currency were seized. Multiple arrests came from this case as well.
- During a multi-month investigation into a DTO, agents arrested multiple individuals and seized methamphetamine, fentanyl pills, heroin, and cocaine.

## **2022 TOTAL SEIZURES**

268 LBS of Methamphetamine

28.1 LBS of Heroin

8.15 LBS of Cocaine

378 LBS of Marijuana

19 LBS of Marijuana Edibles

1667 THC Vape Cartridges

12.5 LBS of THC Wax

4.5 LBS of Raw Fentanyl Powder

44,598 Fentanyl Pills

40 Firearms Seized from Drug
Traffickers

\$190,614 Drug Sale Proceeds Seized

## JUAB COUNTY FREEWAY SHOOTING

In April 2022, agents concluded a five-month investigation of several shootings that occurred on I-15 in Juab County in November of 2021. Multiple vehicles had been shot, and bullets hit two individuals. Agents processed the scene and, for several months after the incident, worked tirelessly to identify the shooting suspect and vehicle through a variety of means. One such technique utilized is Geo-Fencing or a reverse location search. This data assisted Agents in identifying the suspect in the shooting. Agents were also able to identify and locate the vehicle used in the commission of the crime. During a vehicle search, a bullet fragment was located and collected, then submitted to the crime lab for analysis.



## **ALCOHOL ENFORCEMENT TEAM**

A major focus for the AET in 2022 was Covert Underage Buyer (CUB) operations. Since December 1, 2022, AET has visited 1,372 establishments with CUBs. Of those visits, there were 167 sales to minors. Of those sales,138 were at restaurants, 14 were at bars, and 15 were at off-premise locations.

During the summer months, AET worked 10 youth alcohol suppression events ranging from music concerts and festivals to raves and UTV/ATV gatherings. During these events, AET worked hard to identify youth alcohol consumption and contributors. A combined total of 111 citations were issued for alcohol-related offenses.

A significant investigation focused on an underground club illegally selling alcohol without obtaining a business license or a license to sell alcohol. AET identified the location of "The Yard" in Salt Lake City, sent undercover officers into the club to purchase alcohol, and ultimately served a search warrant on the business. A large amount of alcohol was seized as well as illegal narcotics, guns, and U.S. currency.





## **DIGITAL INNOVATIONS**

The SBI Victim Advocate Team created and implemented an online Lethality Assessment Protocol (LAP). This LAP enables troopers in the field to report real-time data to be used in identifying victims in "High-Risk" situations as officers are responding to them. This allows victim advocates the ability to provide victims of domestic violence with needed services in a timely matter. In 2022, troopers relayed information on 47 lethality assessment protocols.

The SBI SAKI team and State Crime Lab worked together to develop a workflow and electronic submission process for Advanced DNA Testing (including IGG/FGG) requests. As part of the current SAKI Grant, a compilation of statewide cold-case homicides with a sexual component was compiled. SBI agents will work with agencies throughout the state to solve these cases through advanced DNA testing, which will be funded through the SAKI grant.

## **MAJOR CRIMES**

Cases	.297
Death Investigations	20
Assault Investigations	48
Sex Crimes	42
Fraud Investigations	30
Weapon Offenses	26
Agency Assists	21

In 2022, major crimes agents were able to successfully solve the case of a 1998 unidentified deceased female that was found north of Lake Powell, near Maidenwater Spring in Garfield County, UT. The initial case was worked by detectives from 1998 through 1999 until it went cold.

The utilization of advances in modern DNA technology was able to identify the deceased victim. Later, through a series of forensic tests, it was determined that DNA recovered from a rope that bound the victim belonged to the victim's husband at the time of her death. Edward Geddes committed suicide in 2001; however, if he were still alive, charges of homicide in connection to her death would be pursued.

# STATEWIDE INFORMATION & ANALYSIS CENTER (SIAC)

**Chief of Investigations:** Tyler Kotter **Director:** Captain Tanner Jensen

## BY THE NUMBERS

88 Situational Reports created for local and federal partners.

12 Virtual Command Briefs for high-level law enforcement administrators.

25 Crime Gun Intelligence Center meetings hosted.

19 Utah Cybersecurity Commission meetings the SIAC coordinated.

106 Intelligence products disseminated to local and federal law enforcement.

89 Threats of violence cases investigated and shared with local and federal partners.

73 Cases regarding individuals who illegally attempted to purchase firearms.

2,966 Criminal investigations among Utah's law enforcement agencies documented and verified by the SIAC to ensure investigators deconflicted their cases with other federal and local law enforcement partners using an Officer Safety Event Deconfliction System (RISSAFE).

1,553 Case support requests with local law enforcement to identify and share information regarding important tactical support information for criminal investigations.

27 Criminal investigations worked with the Federal Bureau of Investigation's Cyber Task Force.



In 2022, the SIAC was awarded the first-ever **Terrorist Screening** Center Partner of the Year Award at the National Fusion Center Association Conference in Washington, DC. The award is based on work from analysts and Department of Homeland Security partners toward leveraging the Terrorist Screening Center's tools to combat drug trafficking operations that have targeted the Salt Lake Valley.

## SAFE SCHOOLS

The SIAC, in conjunction with the Office of Substance Use and Mental Health (OSUMH), provided training for School Resource Officers. This is a training that has previously been taught through the School Safety Center at USBE for over two years. They have held this course over five times, and over 150 officers have been trained.

On July 1, 2022, the SIAC assisted in creating the Utah Association of School Resource Officers (UTASRO). The Association is a first for School Resource Officers (SROs) in many years. With a close relationship with the National Association of School Resource Officers (NASRO), UTASRO is hopeful of great success in the coming years through information sharing and creating training opportunities throughout the entire state. UTASRO seeks to lead the region in school safety and providing quality school-based law enforcement officers to its schools.



## TARGETED VIOLENCE PREVENTION

Throughout 2022, the SIAC leveraged funds from a Department of Homeland Security Grant to targeted violence prevention tools in our communities. Utah's efforts are broken down into four categories:

- Outreach to public safety and community leaders through conferences to raise awareness of the importance of their organization's participation in threat assessment and management to prevent targeted acts of violence.
- Supply training, tools, and resources to build and enhance Threat Assessment and Management Teams. Coordinate and provide training to provide best practices and tools to identify, assess, and manage threats of targeted violence.
- Community outreach and education to identify and report targeted violence and terrorism indicators.
   This includes providing training, community awareness briefings, online information, and handouts to communities to raise awareness of suspicious activity, behaviors, and risk factors associated with individuals radicalizing or mobilizing to violence.
- Document and share information by implementing a statewide process for threat assessment teams to be able to document and share threat assessments and management information among law enforcement organizations.

## THREAT MANAGEMENT UNIT (TMU)

The TMU has seen a large increase in threats toward state legislators and government officials. In 2022, the TMU received over 100 threat cases to investigate, most of which were towards state elected officials. These cases are complex and require an immense amount of thought and planning. The TMU has worked around the clock to identify, assess, and manage alarming and potentially dangerous threats and incidents.

They have collaborated with federal partners, often taking leadership roles in investigating these threats. The TMU has also worked closely with the Utah State Capitol Security team to ensure the staff had good situational awareness of threats and mass demonstrations that were targeting the Capitol complex.

## CYBER SECURITY COMMISSION

The Utah Cybersecurity Commission was established during the 2022 legislative session. Governor Spencer J. Cox and DPS Commissioner Jess Anderson co-chair the Commission. It comprises over 45 appointed and volunteer members, federal partners, and subject matter experts in critical infrastructure and cybersecurity.

The selected members were divided into four subcommittees to fulfill different requirements specified in the bill to meet cybersecurity concerns in Utah. Each subcommittee held meetings to discuss ideas and recommendations for the Commission's annual report. Subcommittee findings include recommendations to follow existing best practices, such as the NIST Cybersecurity Framework, improve information sharing, formalize and expand the Utah Cyber Center, update and develop cyber incident response plans, and develop ongoing funding sources to improve Utah's cybersecurity continuously.



# FIRE MARSHAL'S OFFICE (FMO)

Fire Marshal: Ted Black



## **NEW FIRE MARSHAL**

The Utah Department of Public Safety announced the appointment of Edward "Ted" Black as State Fire Marshal. Ted replaced retired Fire Marshal Coy Porter.

Ted had been working as a chief deputy in the Fire Marshal's Office since May 2013.

Ted Black, was appointed as State Fire Marshal, January 19, 2022

Ted's vast experience in various aspects of the fire service qualifies him for this post. Ted's leadership in the Fire Marshal's Office will continue to further our mission of keeping Utah safe.

Ted is a member of the Utah State Fire Chiefs Association and is a former chair of the Utah State Fire Prevention Board and a past president of the Fire Marshals Association of Utah. He also holds memberships in the Joint Council of Fire Service Organizations, International Association of Arson Investigators, National Fire Protection Association, and International Code Council, which includes recent roles on the 2021 Code Action Hearings-Fire Code Committee and 2021 Pandemic Task Force.

He holds a Bachelor of Science in Fire Administration/Investigation from Columbia Southern University and a Master of Science in Management and Leadership from Western Governors University.

## FIRE INVESTIGATIONS

The fire investigation section from the Fire Marshal's Office is available to assist local fire departments and law enforcement agencies throughout the state in determining the origin and cause of fires. In addition to conducting over 150 fire investigations each year, they also conduct training for local firefighters and testify as expert witnesses in court. In 2022 the FMO investigated 146 fires including the investigation of a triple fatal fire in Delta and a joint investigation with Ogden Fire and ATF into the loss of a large apartment building.



## SAFETY INSPECTIONS

The FMO is responsible for regulation, inspections, and plan reviews of new construction of hospitals, clinics, state buildings, schools, jails, prisons, and universities. In 2022 there were over 2,000 buildings inspected.



## **HAZMAT SECTION**

The Hazardous Materials Section assists with training for awareness, operations, and technician-level responders, requesting and directing grant funds, and providing technical support to Haz Mat teams and response agencies. In 2022 the HAZMAT section responded to 74 incidents including a hydrofluoric acid spill near Springville. They also conducted over 300 HAZMAT outreach events.

## **FIRE SUPPRESSION**

This year the FMO conducted 172 fire alarm inspections and 257 fire sprinkler systems inspections. The Automatic Fire Sprinkler System Inspecting and Testing Certification program was implemented in March 2004. The Fire Alarm Inspecting and Testing Certification program was implemented in January 2007. All persons engaged in the inspection and testing of automatic fire sprinkler systems must receive a certificate of registration from the State Fire Marshal's Office. To be registered, a person must pass the applicable examinations and the manipulative skills task books.

## **OUTREACH**

The FMO promotes fire prevention education and public safety concepts throughout the state. Their resources include an Earthquake Simulation trailer, two Life Safety House trailers, and a Sparky the Fire Dog suit. The office also provides a wide variety of training and other public education opportunities. In 2022 the efforts of the FMO reached over 10,000 students and were seen at 133 events.



# PEACE OFFICER STANDARDS & TRAINING (POST)

**Deputy Director: Captain Alex Garcia** 



## BY THE NUMBERS

374 Complaints received\*

112 Cases opened\*

104 Cases closed

18 Voluntary relinquishments received\*

48 Cases presented to POST Council

3 Revocations issued by Council

36 Suspensions issued by Council

9 Letters of caution issued by Council

\*Numbers as of December 1, 2022

## **DE-ESCALATION TRAINING**

In 2021, the Utah Legislature revised Utah Code Ann. § 53-6-202 to require peace officers to obtain 16 hours of annual training focused on mental health and other crisis intervention responses, arrest control, and de-escalation training. As the licensing body, POST ensures that each of the approximately 9000 peace officers within the state complete this training. Consequently, the revision has required POST to verify whether the courses attended by officers satisfy the new requirement.

In addition to the training requirement, the Legislature also revised Utah Code Ann. § 53-6-211 and added two additional provisions that may result in the suspension or revocation of certification for peace officers and dispatchers. Due to these legislative changes, POST has experienced a significant increase in complaints related to the two provisions and is seeking to increase its staff to ensure we comply with the additional complaints and cases resulting from the legislative change.



## DIRECTOR RETIREMENT

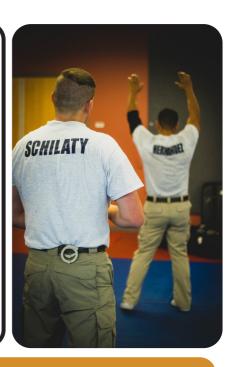
Director Stephenson retired from his leadership position at POST in August 2022. Major J. Scott Stephenson served as the Director of POST for almost fifteen years. He was also an adjunct professor at the Salt Lake Community College and Weber State University and was responsible for developing and delivering police training curriculum, investigating officer misconduct, and collaborating with Utah senators and representatives to create prudent laws and policies for Utah's law enforcement.



## BASIC TRAINING AND DISPATCH

In 2022, POST offered eight Special Function Officer (SF0) courses with 240 cadets attending. POST also offered eight Law Enforcement Officers (LE0) courses, with 357 attending. This is a 40% increase from 2021. As of December 12, 2022, 488 certificates have been issued.

Seven Basic Dispatch classes were also held, with 117 dispatchers attending.



## POST CURRICULUM AND TECHNOLOGY

POST'S Curriculum and Technology Bureau develops curriculum and instructional materials for basic and in-service training. The technology function supports POST's operations by implementing several vital systems that maintain peace officer and dispatcher certification status, training history, and employment status. These systems provide a secure application process, provide agencies and citizens with a customer support channel, deliver online training, support agency reporting, and academy management statewide. In addition to the support of online systems, the Technology Bureau provides audio-visual support to 16 classrooms and technical Tier I support to the POST staff.

In 2022, POST continued developing and implementing an evidence-based curriculum and instructional materials for the basic training of peace officers. This performance-based blended learning model focuses on evidence-based instructional strategies to prepare cadets to become certified and continue their training with their respective agencies. As part of this development, classes in the academy are being updated to a flipped classroom strategy where the lecture is online, and the classroom time is reserved for discussion and hands-on practice. As part of this development process, POST continues to reach out to agencies to gather feedback and input on improving the academy training to develop competent recruits.



# **COMMUNICATIONS BUREAU**

**Director: Captain Travis Trotta** 

## MAJOR INCIDENTS HANDLED BY OUR EMERGENCY DISPATCH CENTERS IN 2022

## BY THE NUMBERS

Radio Logs	4,167,542
Calls for Service	556,406
Traffic Stops	177,967
Total 911 Calls	96,170

## CAPITOL CONTROL ROOM

The Capitol Hill Security Control Center has been sharing CAD with the Traffic Operation Center since February 2022. All radio logs and calls for service are entered, allowing them to have more accurate statistics regarding workload.

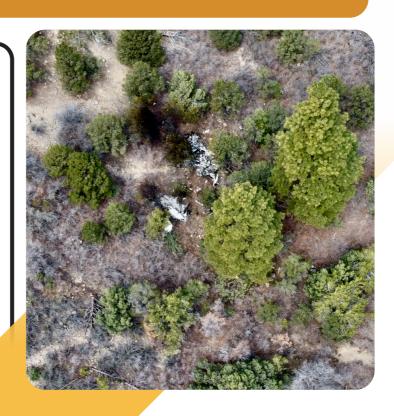
The video wall projectors were replaced with LED tiles in July 2022. The new LED wall ensures a more current technology than the projectors. The resolution is clearer, and if there is an issue with the LED tiles, there are spares in-house to utilize without needing to replace the entire wall.

## **ENDANGERED TEEN RECOVERED**

An Endangered Missing Advisory was issued after a Roosevelt teen was last seen walking out of her house in the early morning of March 20. The investigation involved multiple law enforcement agencies, including Roosevelt City Police, the Utah Internet Crimes Against Children center, the FBI, Utah SBI, National Center for Missing & Exploited Children, and the Uintah County Sheriff's Office. Police obtained suspect information and determined the approximate location of the victim using data from cell phones and communication apps. The suspect was located by Cheyenne police within one hour of being identified as a suspect. The victim was found in the back of a white bobtail semi-truck in good health.

## CEDAR CITY PLANE CRASH

Four people were killed after a single-engine plane crashed 5 miles outside Cedar City. The plane, a 2004 Diamond DA-40 Aircraft, was on a sightseeing tour of Zion National Park and following SR-14 going east. Radar lost communication with the plane at 6:42 p.m. The plane initially left the Spanish Fork Municipal Airport at around 2:45 p.m. and was en route to arrive at Cedar Regional airport at approximately 4:10 p.m. The crash scene and subsequent investigation involved coordinating several agencies, and the scene remained active for nearly ten hours.



## INMATE TRANSFER

During the month of July, dispatchers assisted with moving prisoners from the former state prison location in Draper to the new prison location near Tooele. They helped coordinate the move of 600+ prisoners daily among the many participating law enforcement agencies.



# 12: 16 44

## **CRITICAL STAFF SHORTAGES**

Several dispatchers resigned this year, reducing the staff to historically low levels. We are actively continuing to recruit new employees to replace those that have left. The DPS Salt Lake center is also working with historically low staff. To help them, they dispatch the Corrections channel four days a week, 10 hours a day, as our staffing allows.

In late October this year, the VESTA 9-1-1 phone equipment was installed, which enabled them to join the UCA NG9-1-1 phone network. This connects them to all of the PSAPS and Dispatch Centers statewide, allowing them to receive 9-1-1 calls transferred from a PSAP for calls originating on the Capitol campus.



## **MULTI-AGENCY CHASE**

A suspect that stole a car from a Davis County automotive repair shop was apprehended in Box Elder County after leading Utah Highway Patrol (UHP) troopers on a high-speed chase along I-15 that ended when the suspect crashed the stolen vehicle.

An attempt to locate the suspect was broadcast to the Box Elder agencies. Shortly thereafter, a Willard City officer observed the suspect vehicle still heading northbound near the Port of Entry. Troopers were finally able to catch up to the vehicle just before exit 372, near Honeyville. They reported that the suspect took the Honeyville exit at speeds ranging between 100 and 118 miles per hour. He failed to make the right-hand turn and ended up nose-diving off a five-foot embankment, disabling the vehicle. The suspect exited the vehicle and was taken into custody.

During the course of the pursuit, the suspect also rammed other vehicles and made it to the freeway, taking police through Brigham City, Willard, Perry, and in Utah Highway Patrol jurisdiction. During the arrest, I-15 was shut down to avoid interference with police.

## DPS SPECIAL UNITS

## **AERO BUREAU**

The DPS Aero Bureau is a skilled team of pilots and Tactical Flight Officers. In 2022 the team completed an all-time high 501 flight missions. This included 181 search and rescue (SAR) operations, all totaling 997 flight hours. Of the SAR operations, 115 required a hoist rescue.

As frequent partners to law enforcement agencies statewide, the Aero Bureau also performed 189 law enforcement missions, resulting in 173 arrests.

This year, the Aero Bureau opened up a southern base of operations. This included adding a third helicopter to the fleet. The new base, helicopter, and staffing increase availability and decrease response times throughout the southern end of the state. Additional highlights include: rescuing 17 youths and 2 leaders from slot canyon, conducting the highest elevation hoist to date at 12,800 ft, conducting the longest hoist at 205 ft of cable with extension.

## **PUBLIC PROTECTION UNIT**

It is essential for DPS to provide law enforcement response and resources to prevent injury, preserve rights, and protect property within the state. To accomplish this mission, the department has a highly trained and equipped team of officers trained in civil unrest and public disorder. The PPU consists of 41 officers. In 2022 they deployed to several rallies & protests across the state.

## **DIVE TEAM**

The DPS Dive Team consists of 12 members based throughout the state who have the expertise and ability to provide assistance to criminal cases that involve an aquatic nexus. In 2022, they debuted a new diving robot, SARbot, an instrumental tool in helping divers maintain safety. Notable deployments include the August 15 recovery of two victims who had drowned due to a small plane crash in Lake Powell. The wreckage was at a depth of 100 feet below the surface. On May 23, they assisted in locating and recovering an individual presumed drowned in Bear Lake. And on June 11, the team assisted in locating and recovering a young man presumed drowned in New Castle Reservoir.

## SPECIAL EMERGENCY RESPONSE TEAM (SERT)

The SERT team was utilized in many different roles in 2022. It provided active shooter training to state agencies and the executive branch. They also served 32 search warrants, 6 of which were approved as night time no knock warrants. Other notable events for the year include the April apprehension of an individual involved in multiple shooting events on I-15 in Juab County and the November response to Decker Lake juvenile facility where a teenage boy had barricaded himself in his room. Utilizing team and crisis negotiators, as well as patience, the team was able to remove the individual without incident safely.









## STATE TROOPERS IN ACTION

# COMMISSIONER'S OFFICE

## **JOE BROWN**

## **Director of Finance**

The financial section provides financial services and support to all divisions and bureaus within DPS. The team oversees financial transations of a \$400 million budget.

## MARGE DALTON

## **Executive Assistant**

The Commissioner's
Executive Assistant performs
administrative support,
correspondence management,
and communication with key
staff.

## **BRITTANY ELMER**

## **Facilities Specialist**

The facilities specialist is responsibile for ensuring all 80+ DPS buildings and their services meet the needs of the division or bureau and its employees.

## CPT. CODY MCCOY

## **Executive Officer**

The Executive Officer oversees the Office of Professional Standards, manages executive issues, and assists the Commissioner with special projects.

## **KENT GODFREY**

## **Director of Audits**

The Director conducts audits on performance, as well as DPS' financial responsibilities.

## LT. DON GOULD

## **Professional Standards**

This office preserves the integrity of DPS by responding to allegations of misconduct against the department and its employees with thorough and unbiased investigations.

## HILLARY KOELLNER

## Director of Public Affairs & Communications

This office handles internal communication, media relations, social media, speechwriting, and video production for the department.

## KIM GIBB

## Director of Legislative Affairs

The Director coordinates meetings and events, helps draft bill language, and builds good relationships with legislators.

## MELANIE MARLOWE

## Director of Quality & Process Improvement

Quality and process improvement is continuous, and must involve the constant evolution to suppot the effectiveness of an organization.



Address Contact Social

4501South 2700 West Taylorsville, Utah 84129, United States Phone: (801) 965-4461

Email : DPSNews@Utah.gov

Facebook Instagram LinkedIn Website

@utahdps @utahdps

te DPSNews.Utah.gov

@UtahDPS